

Message Text

SECRET

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ACTION ACDA-19

INFO OCT-01 EUR-25 IO-14 ISO-00 SSO-00 INRE-00 CIAE-00

NSAE-00 NSCE-00 USIE-00 PM-07 H-03 INR-10 L-03 NSC-10

PA-04 RSC-01 PRS-01 SPC-03 SS-20 NEA-10 TRSE-00

SAJ-01 OIC-04 AEC-11 OMB-01 DRC-01 /149 W

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O P 141153Z NOV 73

FM AMEMBASSY BONN

TO SECSTATE WASHDC IMMEDIATE 8707

SECDEF WASHDC IMMEDIATE

USMISSION NATO BRUSSELS IMMEDIATE

AMEMBASSY VIENNA IMMEDIATE

INFO AMEMBASSY LONDON PRIORITY

USNMR SHAPE

USMISSION GENEVA

S E C R E T BONN 16468

SHAPE FOR INTAF: VIENNA FOR MBFR DEL: GENEVA FOR CSCE
DEL

E.O. 11652: GDS

TAGS: PARM, NATO, GW

SUBJECT: MBFR: PRE-REDUCTION CONSTRAINTS

REF: (A) STATE 222697, (B) STATE 222698, (C) BONN 16386,
(D) USNATO 5439, (E) VIENNA 9375, (F) GENEVA 6023

1. DURING AMBASSADOR'S NOV 13 LUNCHEON FOR PM DIRECTOR
WEISS, EMBOFF TOOK DISARMAMENT COMMISSIONER ROTH ASIDE
TO REITERATE THE DEPT'S POINTS MADE IN REF A AND TO
ELICITFRG SUPPORT FOR NEW U.S. PAPER ON STABILIZING
MEASURES (REF B). DRAWING ON REF A AND U.S. DEL CSCE'S
HELPFUL ARGUMENTS IN REF F, EMBOFF EMPHASIZED THE
IMPORTANCE OF REACHING EARLIEST POSSIBLE ALLIED AGREE-
MENT ON CONSTRAINTS PROBLEM.

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2. AMBASSADOR ROTH REACTED POSITIVELY, EXPRESSING "ACUTE AWARENESS THAT TIME IS OF THE ESSENCE." UNDER THESE CIRCUMSTANCES, ROTH SAID HE THOUGHT HE COULD ACCEPT AMERICAN SCENARIO IN REF B, PARA 6, INCLUDING ALL FOUR PRE-REDUCTION STABILIZING MEASURES IN PARA 23 OF ALLIANCE PAPER. ROTH ALSO SAID U.S. APPROACH ON AREA OF APPLICATION COULD BE ACCEPTABLE IF CARRIED OUT SO AS NOT TO PREJUDICE LATER CONSTRAINT OR NON-CIRCUMVENTION MEASURES BEYOND NGA (I.E., HUNGARY). FINALLY, ROTH SAID HE WOULD DO HIS BEST TO SUPPORT U.S. PROPOSAL CONCERNING INITIAL APPLICATION TO U.S. AND SOVIET FORCES, AS SPELLED OUT IN REF B, PARA 5.B.(2). HOWEVER, IN MAKING THE ABOVE POSITIVE COMMENTS, ROTH SAID HE EXPECTED DIFFICULTIES ON SOME OF THE ABOVE POINTS FROM THE DEFENSE MINISTRY AND WOULD NEED A LITTLE TIME TO CARRY THE DAY. ROTH THOUGHT DEFMIN ALSO MIGHT PRESS FOR U.K. MORATORIUM IDEA DISCUSSED REF C PARAS 1-3.

3. WITH RUTH STILL IN PARIS FOR BILATERAL CONSULTATIONS, EMBOFF FOLLOWED UP DISCUSSION WITH ROTH BY CONTACTING FONOFF MBFR DEPT ACTING CHIEF GESCHER ON NOV 14. THE ARGUMENTS ADVANCED TO ROTH WERE REITERATED FORCEFULLY TO GESCHER, WITH THE EMPHASIS ON THE POINT THAT TIME WAS OF THE ESSENCE. GESCHER GENERALLY CONFIRMED THE POINTS MADE TO EMBOFF BY ROTH--PARTICULARLY CONCERNING AMERICAN SCENARIO AND REGARDING AREA OF APPLICATION ASSUMING HANDLED TO ASSURE NO PREJUDICE TO CONSTRAINTS AREA IN THE FUTURE. LIKE ROTH GESCHER STRESSED THAT APPLICATION TO U.S. AND SOVIET FORCES WAS LIKELY TO CAUSE PROBLEMS FOR DEFMIN: GESCHER WAS NOT SURE ROTH WOULD GET HIS WAY QUICKLY ON THIS POINT. WHILE ACKNOWLEDGING EMBOFF'S ARGUMENT THAT U.S. PAPER SOUGHT TO MEET GERMAN INTEREST ON LOCATION OF TRAINING AREA, GESCHER SAID DEFENSE MINISTRY AND FONOFF ALSO WOULD HAVE TO STUDY U.S. POSITION ON MEASURE III. AS TO INCLUSION OF TWO CBM TYPE STABILIZING MEASURES ON MANEUVERS (II AND IV), GESCHER SAID THIS POINT SILL NOT DECIDED BUT WAS BEING URGENTLY RECONSIDERED. EMBOFF DREW FULLY ON U.S. DEL MESSAGE IN SEEKING TO MOVE FRG TO AMERICAN POSITION ON THIS ISSUE.

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4. GESCHER SAID GERMAN NATO DEL TODAY BEING SENT SHORT INSTRUCTION, WHICH EXPRESSES FRG JUDGMENT THAT AMERICAN PAPER PROVIDES "GENERALLY GOOD BASIS FOR QUICK CLARIFICATION" OF STABILIZING MEASURE PROBLEM WITHIN THE ALLIANCE. GESCHER ACKNOWLEDGED TO EMBOFF IMPORTANCE OF EARLY DECISION. HE PROMISED TO CONTACT US AGAIN LATER THIS AFTERNOON AFTER INTER-MINISTERIAL DISCUSSIONS.

WE WILL SEEK TO APPROACH ROTH AND RUTH ON THE MATTER
AGAIN SOONEST.
HILLENBRAND

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